

**NON-APPROPRIATED EXPENSES**

This category includes mandated assessments and expenditures, which are automatically added to the tax rate without appropriation. Overall, non-appropriated expenses are anticipated to decrease \$601,444 (10.2%) for FY2016. The total projected State Assessments for FY2016 are \$3,139,023, an increase of \$61,077 from FY2015. The MBTA accounts for \$2,829,341 of this total and is increasing 1.4%. The remaining Non-Appropriated expenses include Cherry Sheet Offsets, Court Judgments and Deficits, and Tax Abatement Overlay. These items total \$2,128,027 which is a decrease of \$662,521 from FY2015.

<b>Non-Appropriated Expenses</b>	<b>FY2014 Actual</b>	<b>FY2015 Budget (Recap)</b>	<b>FY2016 Budget</b>	<b>Budget Change</b>
State Assessments				
MBTA	2,746,280	2,791,490	2,829,341	37,851
RMV Non-Renewal Surcharge	51,480	50,040	50,040	-
Air Pollution Districts	14,843	14,878	15,660	782
Metropolitan Area Planning Council (MAPC)	13,835	21,856	21,784	(72)
Special Education Charge	571	3,071	22,997	19,926
Charter School tuition	171,080	196,611	199,201	2,590
<b>State Assessments Sub-total</b>	<b>2,998,089</b>	<b>3,077,946</b>	<b>3,139,023</b>	<b>61,077</b>
Cherry Sheet Offsets	60,566	73,716	53,352	(20,364)
Tax Abatement Overlay	1,019,663	1,534,082	800,000	514,419
Court Judgments & Deficits	1,609,415	1,182,750	1,274,675	(426,665)
<b>Total</b>	<b>5,687,733</b>	<b>5,868,494</b>	<b>5,267,050</b>	<b>(601,444)</b>

**MBTA**

The MBTA is composed of 175 communities: the 14 original member communities of the Metropolitan Transit Authority (MTA), and 161 additional communities, which are receiving direct MBTA service. Chapter 161A of the Acts of 2000 increased the number of communities that constitute the MBTA from 78 to 175. The additional 97 communities have been receiving MBTA service; however, the original authorizing language made no provision for these communities to be assessed. The Authority is required to assess each community's share of the overall Authority's assessments. All communities associated with the Authority must contribute to the MBTA State and Local Assistance Fund an amount not less than \$136,026,868. After FY2006, this amount was adjusted each July 1 by the rate of inflation, but not more than 102.5% of the previous year's assessment. Each community's MBTA assessment shall equal its weighted share of the total population of the authority. Chapter 161A, Section 9 has determined the weights for each community. The population figures utilized in this calculation should be the most recent from the United States Census Bureau. Assessments are also weighted by the level of service within each community.

For FY2016, the Town's assessment will increase \$37,851 or 1.4%. This is consistent with the increase in FY2015.

**PARKING FINE REGISTRY SURCHARGE**

If after proper notices, a motorist fails to pay a parking fine, motor vehicle excise tax, or a charge for abandonment of a motor vehicle, the Town notifies the Registry of Motor Vehicles (RMV) not to renew the license and registration of that motorist. To cover the RMV's administrative costs of entering the necessary information into its computer system, the RMV assesses the Town a fee of \$20 for each notification it receives. This fee, which comes through as a charge on the Cherry Sheet, is recovered by the Town by adding this amount and other penalties to the original fine amount. The FY2016 surcharge assessment is estimated to remain fixed from FY2015 at \$50,040.

**AIR POLLUTION CONTROL DISTRICT**

General Laws Chapter 11, Section 142B, requires that communities be assessed for a portion of the costs incurred by the State Department of Environmental Protection (DEP) to monitor air pollution levels and enforce air quality standards at industrial, commercial, and institutional facilities. Expenditures made for such purposes are assessed against the metropolitan communities, one- half in proportion to the EQV's and one- half by the population of each community. Costs for FY2016 are estimated at \$15,660, an increase of \$782.

**METROPOLITAN AREA PLANNING COUNCIL**

The basic purpose of the Council is to coordinate and assist communities in their planning efforts, particularly for those activities or projects that may have a regional impact. The per capita assessment for FY2016 is estimated at \$21,784, a decrease of \$72 from FY2015.

**CHARTER SCHOOL TUITION**

The purpose of this program is to assess the sending municipality or regional school district for pupils attending charter schools. Charter school tuition charges are assessed against the sending district and paid to the charter school district. Charter Schools receive per-pupil payments from sending districts equal to the average cost per student in that district, plus a capital funding share equal to the state average of what districts pay per pupil in principal and interest for land and buildings. Cherry Sheet assessments for the upcoming fiscal year are based on pre-enrollment data from October of the current fiscal year. Final assessments are based upon March 15 figures. The tuition assessment for FY2016 is estimated on the preliminary Cherry Sheet at \$199,201 an increase of \$2,590 from FY2015.

**CHERRY SHEET OFFSETS**

Included in the estimated amount of aid to be received from the state are grant funds for the Town's Public Libraries. These funds are reserved for direct expenditure by the Library and cannot be counted as general available revenues. Consequently, as part of the tax rate preparation process, whatever amount is included within the State aid estimate is also included in the non-appropriated expenses section as offsetting debits. Through FY2015, the Town included school lunch assistance in this category. In preparation of FY2016, the State has removed this grant from the cherry sheet for accounting purposes.

The library grant actually includes three grant programs more fully described in the revenue section of this budget under Cherry Sheet Offsets. It is projected to decrease slightly to a total of \$53,352.

**TAX ABATEMENT OVERLAY**

State law requires that the Assessors put aside funds from each tax levy in a reserve that is called an Overlay. This account is established in anticipation that a certain percentage of the tax levy may end up being abated. Individual tax abatements are paid out of this fund. The final amount of the overlay account is determined by the Assessors and added to the tax rate without appropriation, and is usually set at anywhere from 1% to 2.5% of the tax levy. In revaluation years, which occur every three years, the overlay account is usually set at a higher amount in anticipation of an increased number of abatements. In other years, the overlay is set closer to \$600,000. FY2016 is a revaluation year and as a result overlay will be set at \$800,000. Any surplus left in an overlay account is appropriated by Town Meeting in much the same manner as free cash. Below is a chart showing the disposition of Overlay funds for the last three years, showing a total remaining balance of approximately \$1,769,854. From these reserve balances, \$200,000 is proposed to be declared surplus and be used in FY2016.

## Tax Abatement Overlay Funds

	<u>FY2012</u>	<u>FY2013</u>	<u>FY2014</u>
Overlay Amount	\$808,924	\$1,454,204	\$1,019,663
Abatements & Exemptions To-Date	(\$266,980)	(\$382,432)	(\$363,524)
Declared Surplus To General Fund	<u>(\$100,000)</u>	<u>(\$200,000)</u>	<u>(\$200,000)</u>
Available Balance	\$441,943	\$871,772	\$456,139

**COURT JUDGMENTS, DEFICITS, AND OTHER**

State law provides that if the Town receives a court judgment requiring the payment of funds, the Treasurer, with the Director of Account's approval, may pay the award from the treasury without appropriation. The amount must then be added to the tax rate for the following year unless a subsequent appropriation is made to cover the deficit prior to setting the next year's tax rate.

From time to time, there are other non-appropriated expenses which have to be added to the tax rate. Any deficits in revenue, overlay, pensions, or debt and interest accounts, along with tax title amounts, and snow and ice budgets, must be added to the following year's tax rate. In addition, as a result of a special act of the legislature, any tax revenue from the Symmes project is debited here as a reserve to pay down the debt for the Symmes project. Once the debt is paid off in FY2022, the taxes associated with the project will go into the general fund like all other property taxes. In FY2015, the total of these items was \$1,182,750. For FY2016, an allowance of \$1,274,675 has been made for any such judgments, deficits, or Symmes taxes.